

## Message Text

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61

ACTION SS-30

INFO OCT-01 ISO-00 /031 W

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R 051855Z DEC 73

FM AMEMBASSY BRUSSELS

TO SECSTATE WASHDC 9329

INFO AMEMBASSY BONN

AMEMBASSY COPENHAGEN

AMEMBASSY DUBLIN

AMEMBASSY LONDON

AMEMBASSY LUXEMBOURG

AMEMBASSY OTTAWA

AMEMBASSY PARIS

AMEMBASSY TOME

AMEMBASSY THE HAGUE

AMEMBASSY TOKYO

USMISSION NATO BRUSSELS

USMISSION EC BRUSSELS UNN

C O N F I D E N T I A L BRUSSELS 7079

EXDIS

E.O.11652: GDS

TAGS: PFOR, EEC, BE, JA

SUBJECT: ATLANTIC DECLARATION AND JAPANESE PARTICIPATION

REF: STATE 230822 AND 236143

1. IN CALL ON DAVIGNON TODAY I MADE REPRESENTATIONS AS INSTRUCTED ON OUR UNHAPPINESS OVER(A) THE LACK OF PRIOR CONSULTATION ON THE EC/JAPAN BILATERAL DECLARATION PROJECT AND (B) THE MISUNDERSTANDING THAT HAS APPARENTLY ARISEN OVER THE US POSITION OTWARDS A TRILATERAL DECLARATION. I SAID THE NINE SHOULD CORRECT THE IMPRESSION GIVEN TO THE JAPANESE THT US IS NO LONGER INTERESTED IN TRILATERAL DECLARATION. DAVIGNON REPLIED THAT NO SUCH IMPRESSION HAD BEEN GIVEN. I FAILED TO PERSUADE DAVIGNON OF THE MERIT  
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OF THE TIRLATERAL DECLARATION. HE REACTED VIGOROUSLY TO MY ARGUMENTS THOUGH BUT NOT ENTIRELY ALONG FRENCH LINES(PARIS 3081).

2. DAVIGNON ARGUED AT LENGTH, THOUGH NOT MUCH TO THE POINT, THAT THE EUROPEANS INDEED HAD TRIED, FIRST IN NEW YORK AND, THEN, IN COPENHAGEN TO MAKE CLEAR TO US EARLIER THAT THEY WERE OPPOSED TO A TRILATERAL DECLARATION. THEIR POINTS "WERE LEFT" UNANSWERED BY US.

3. NEXT, DAVIGNON ACKNOWLEDGED IMPERFECTION IN FAILURE TO CONSULT SPECIFICALLY ON THE EC/JAPAN BELATERAL DECLARATION. BUT, HE SAID, RESPONSIBILITY FOR "MISBEHAVIOR" MUST BE SHARED BECAUSE "WE EUROPEANS WERE TOLD NOTHING ABOUT THE SECRETARY'S PLANS AND INTENTIONS WHEN HE WENT TO TOKYO". (PRESUMABLY DAVIGNON MEANT PLANS RELATING TO JAPAN AND EUROPE).

4. NEXT, DAVIGNON SAID WE MUST BE CLEAR THAT THERE IS A GENUINE DISAGREEMENT WITH THE EUROPEANS, THOUGH THEY WANT JAPAN IN WORLD AFFAIRS, THEY FIND THE TRILATERAL DECLARATION IDEA NOT AT ALL A GOOD WAY FOR BRINGING JAPAN IN. FIRST, THE "DYPTYCH" OF A NATO DECLARATION AND AN EC-9/US DECLARATION IS WHOLLY SELF-SUPPORTING AND NEEDS NO THIRD LEG. JAPAN, NOT A PARTY TO THE NORTH ATLANTIC TREATY, DOES NOT FIT INTO ANY "CHAPEAU" COVERING THE TREATY AND OUR COMMON ATLANTIC INTERESTS AND PURPOSES. SECOND, A TRILATERAL DECLARATION RAISES INNUMERABLE QUESTIONS ABOUT OTHER INDUSTRIAL OR THRD WORLD COUNTRIES LEFT OUT. INDEED, THEINTRODUCTION OF JAPAN, DAVIGNON SAID, WOULD "DILUTE" THE OTHER DECLARATIONS.

5. DAVIGNON'S SECOND POINT COUNTERED MY REFERENCE TO JAPAN'S STRENGTH AND IMPORTANCE, MAKING IT A WORLD POWER SUI GENERIA. DAVIGNON ELABORATED ON THEME THAT THE CANADIANS AND MANY OTHERS ARE PUT OFF BY IDEA OF TRILATERAL DECLARATION AND SEE IT AS UNWELCOME "TRILATERALISM" AMONG THE RICH AND POWERFUL. HE SAID HE KNEW JAPANESE WERE RELUCTANT ABOUT TRI-CONFIDENTIAL

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LATERAL,BUT THAT EC-9 COUNTRIES HAVE NEVER SUGGESTED THAT USG HAD WEAKENED IN ITS INTEREST. STRAUSSZ-HUPE

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COPENHAGEN  
DUBLIN  
LONDON  
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THE HAGUE  
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